CITY OF GARDINER, MAINE

Annual Financial Report

For the Fiscal Year Ended June 30, 2014

Table of Contents

| | <u>Statements</u> | <u>Page</u> |
|---|---------------------------------|----------------------------|
| FINANCIAL SECTION | | |
| Independent Auditor's Report | | 1-3 |
| Management's Discussion and Analysis | | 4-9 |
| Basic Financial Statements: | | |
| Government-wide Financial Statements: | | |
| Statement of Net Position | 1 | 13 |
| Statement of Activities | 2 | 14 |
| Fund Financial Statements: | | |
| Balance Sheet Governmental Funds | 3 | 15 |
| Statement of Revenues, Expenditures and Changes in Fund | | |
| Balances Governmental Funds | 4 | 16 |
| Reconciliation of the Statement of Revenues, Expenditures and Changes in | | |
| Fund Balances of Governmental Funds to the Statement of Activities | 5 | 17 |
| Statement of Net Position – Proprietary Funds | 6 | 18 |
| Statement of Revenues, Expenses, and Changes in Net Position – Proprietary Fun | ds 7 | 19 |
| Statement of Cash Flows – Proprietary Funds | 8 | 20 |
| Statement of Fiduciary Net Position – Fiduciary Funds | 9 | 21 |
| Notes to Basic Financial Statements | <u>Exhibits</u> | 22-38 <u>Page</u> |
| Required Supplementary Information and Combining and Individual Fund Financial Statements and Schedules: | | |
| General Fund: | | |
| | | |
| Comparative Balance Sheets | A-1 | 41 |
| Comparative Balance Sheets Statement of Revenues, Expenditures and Changes in Fund | A-1 | 41 |
| Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Required Supplementary Information) | A-1 A-2 | 41 42 |
| Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Required Supplementary Information) All Other Governmental Funds: | A-2 | 42 |
| Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Required Supplementary Information) All Other Governmental Funds: Combining Balance Sheet | | |
| Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Required Supplementary Information) All Other Governmental Funds: Combining Balance Sheet Combining Statement of Revenues, Expenditures, and Changes in | A-2 B-1 | 42 45 |
| Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Required Supplementary Information) All Other Governmental Funds: Combining Balance Sheet Combining Statement of Revenues, Expenditures, and Changes in Fund Balances | A-2 | 42 |
| Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Required Supplementary Information) All Other Governmental Funds: Combining Balance Sheet Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Special Revenue Funds: | A-2 B-1 B-2 | 42 45 46 |
| Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Required Supplementary Information) All Other Governmental Funds: Combining Balance Sheet Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Special Revenue Funds: Combining Balance Sheet | A-2 B-1 | 42 45 |
| Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Required Supplementary Information) All Other Governmental Funds: Combining Balance Sheet Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Special Revenue Funds: Combining Balance Sheet Combining Statement of Revenues, Expenditures, and Changes in | A-2 B-1 B-2 C-1 | 42 45 46 49 |
| Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Required Supplementary Information) All Other Governmental Funds: Combining Balance Sheet Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Special Revenue Funds: Combining Balance Sheet Combining Statement of Revenues, Expenditures, and Changes in Fund Balances | A-2 B-1 B-2 | 42 45 46 |
| Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Required Supplementary Information) All Other Governmental Funds: Combining Balance Sheet Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Special Revenue Funds: Combining Balance Sheet Combining Balance Sheet Combining Statement of Revenues, Expenditures, and Changes in Fund Balances | A-2 B-1 B-2 C-1 C-2 | 42 45 46 49 50 |
| Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Required Supplementary Information) All Other Governmental Funds: Combining Balance Sheet Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Special Revenue Funds: Combining Balance Sheet Combining Statement of Revenues, Expenditures, and Changes in Fund Balance Sheet Combining Statement of Revenues, Expenditures, and Changes in Fund Balance Sheet Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Permanent Funds: Combining Balance Sheet | A-2 B-1 B-2 C-1 | 42 45 46 49 |
| Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Required Supplementary Information) All Other Governmental Funds: Combining Balance Sheet Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Special Revenue Funds: Combining Balance Sheet Combining Balance Sheet Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Special Revenue Funds: Nonbining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Permanent Funds: | A-2 B-1 B-2 C-1 C-2 | 42 45 46 49 50 |



Certified Public Accountants and Business Consultants

Independent Auditor's Report

City Council City of Gardiner, Maine

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the City of Gardiner, Maine, as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

City Council City of Gardiner, Maine Page 2

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Gardiner, Maine, as of June 30, 2014, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the budgetary comparison for the General Fund as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Gardiner, Maine's basic financial statements. The combining and individual fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

City Council City of Gardiner, Maine Page 3

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 22, 2014, on our consideration of the City of Gardiner, Maine's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Gardiner, Maine's internal control over financial reporting and compliance.

Kungen Kursten Diullette

December 22, 2014 South Portland, Maine

CITY OF GARDINER, MAINE Management's Discussion and Analysis June 30, 2014

As management of the City of Gardiner, Maine, we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City of Gardiner, Maine for the fiscal year ended June 30, 2014. We encourage readers to consider the information presented here in conjunction with additional information furnished in the notes to the financial statements; found on pages 22-38 of this report.

Financial Highlights

- The assets of the City of Gardiner, Maine exceeded its liabilities at the close of the most recent fiscal year by \$18,756,170 (*net position*) (Statement 1). Of this amount, \$1,973,048 (*unrestricted net position*) (Statement 1) may be used to meet the City's ongoing obligations to citizens and creditors.
- The City of Gardiner, Maine's total net position decreased a mere \$3,221 (Statement 2). This represents an increase of \$107,617 in governmental activities and a decrease of \$110,838 in business-type activities (Ambulance and Wastewater).
- As of the close of the current fiscal year, the City of Gardiner, Maine's governmental funds reported combined ending fund balances of \$2,926,011 (Statement 3), an increase of \$52,233 (Statement 4) in comparison with the prior year.
- At the end of the fiscal year, unassigned fund balance for the General Fund was \$2,170,022 (Statement 3) or 26% of total General Fund expenditures of \$8,402,471 (Statement 4).
- The City of Gardiner, Maine issued two new long-term notes totaling \$103,197 during the fiscal year. A new issue for the purchase of a Public Works wheel loader and upgrades to a fire truck. There was also a new capital lease in the amount of \$21,319 for a Ford Police Interceptor, as well as \$45,659 in the ambulance fund for two ambulance power cots and one power cot lift.

Overview of the Financial Statements

This management discussion and analysis is intended to serve as an introduction to the City of Gardiner, Maine's basic financial statements. The City's financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The *government-wide financial statements* are designed to provide readers with an overview of the City of Gardiner, Maine's finances, in a manner similar to a private-sector business.

The *statement of net position,* Statement 1, presents information on all of the City's assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City in improving or deteriorating.

The statement of activities, Statement 2, presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of Gardiner, Maine that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include general government, welfare, public safety, public works, education and community services. The City has two business-type activities, which are an ambulance service and a wastewater treatment plant.

Fund financial statements. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Gardiner, Maine, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: governmental funds and proprietary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *government funds* and *governmental activities*.

Information is presented separately in the governmental fund balance sheet (Statement 3) and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, and TIF Fund, which are considered to be major funds (Statement 4). Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of *combining statements* elsewhere in this report (See Exhibit B-1 and B-2).

The City of Gardiner, Maine adopts an annual appropriated budget for its General Fund. A budgetary comparison statement has been provided for the General Fund to demonstrate compliance with this budget (Exhibit A-2).

Proprietary funds. The City maintains two proprietary funds. The *enterprise fund* is used to report the same functions presented as business-type activities in the government-wide financial statements. The enterprise fund is used to account for operations of the ambulance service and the wastewater treatment plant.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail.

The basic proprietary fund financial statements can be found on pages 18-20 of this report.

Fiduciary funds. The City maintains one fiduciary fund. The *fiduciary fund* is used to account for assets held by the City as a trustee or agent on behalf of others and is considered an agency fund.

Notes to the basic financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 22-38 of this report.

Other information. Combining and individual fund financial statements can be found on Exhibits A through D of this report.

Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City of Gardiner, Maine, assets exceeded liabilities by \$18,756,170 at the close of the most recent fiscal year (Statement 1).

By far the largest portion of the City of Gardiner, Maine's net position (84 percent) reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment); less any related debt used to acquire those assets that are still outstanding. The result is the City's net investment in capital assets. The City uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

City of Gardiner, Maine's Net Position

| | Governmental | | Governmental Business-type Activities Activities | | Те | otal |
|----------------------------------|--------------|--------------------|---|-------------|--------------|--------------|
| | 2014 | 2013 | ACU | 2013 | 2014 | 2013 |
| | | | | | | • |
| Current and other assets | \$3,641,381 | \$3,469,624 | \$845,174 | \$1,027,778 | \$4,486,555 | \$4,497,402 |
| Capital assets, net | 14,065,609 | 14,689,302 | 11,171,010 | 11,392,600 | 25,236,619 | 26,081,902 |
| Total assets | 17,706,990 | 18,158,926 | 12,016,184 | 12,420,378 | 29,723,174 | 30,579,304 |
| Long-term debt outstanding | 6,586,774 | 7,260,612 | 3,905,108 | 4,199,132 | 10,491,882 | 11,459,744 |
| Other liabilities | 308,871 | 194,586 | 166,251 | 165,583 | 475,122 | 360,169 |
| Total liabilities | 6,895,645 | 7,455 <u>,</u> 198 | 4,071,359 | 4,364,715 | 10,967,004 | 11,819,913 |
| Net position: | | | | | | |
| Net investment in capital assets | 8,261,925 | 8,274,622 | 7,417,922 | 7,359,757 | 15,679,847 | 15,634,379 |
| Restricted | 1,103,275 | 1,122,826 | - | - | 1,103,275 | 1,122,826 |
| Unrestricted | 1,446,145 | 1,306,280 | 526,903 | 695,906 | 1,973,048 | 2,002,186 |
| Total net position | \$10,811,345 | \$10,703,728 | \$7,944,825 | \$8,055,663 | \$18,756,170 | \$18,759,391 |

The City's restricted net position represents resources that are subject to external restrictions on how they may be used. The remaining balance of *unrestricted net position* (\$1,973,048) may be used to meet the City's ongoing obligations to citizens and creditors.

The City of Gardiner, Maine's net position decreased \$3,221 during the current fiscal year. This change is broken out in the following categories:

- **Governmental activities:** The City's governmental activities increased the net position by \$107,617.
- Business-type activities: The City's two business-type activities, the ambulance service and wastewater treatment plant, decreased the City of Gardiner, Maine's net position by \$110,838.

City of Gardiner, Maine's Changes in Net Position

| | Governmental | | Busine | ess-type | | |
|-------------------------------------|---------------|---------------|--------------|--------------|---------------|---------------|
| | Acti | vities | Acti | vities | Τα | tal |
| | 2014 | 2013 | 2014 | 2013 | 2014 | 2013 |
| Revenues: | | | | | | |
| Program revenues: | | | | | | |
| Charges for services | \$ 91,612 | \$ 121,354 | \$ 2,450,473 | \$ 2,540,904 | \$ 2,542,085 | \$ 2,662,258 |
| Operating grants and contributions | 309,141 | 352,253 | - | - | 309,141 | 352,253 |
| Capital grants and contributions | 34,432 | 88,381 | - | - | 34,432 | 88,381 |
| General revenues: | | | | | | |
| Property taxes | 6,980,813 | 7,187,615 | - | - | 6,980,813 | 7,187,615 |
| Other taxes | 887,909 | 910,751 | - | - | 887,909 | 910,751 |
| Grants not restricted to | 721,151 | 814,646 | - | - | 721,151 | 814,646 |
| specific programs | | | | | | |
| Other | 129,414 | 320,952 | 18,567 | 42,759 | 147,981 | 363,711 |
| Total revenues | 9,154,472 | 9,795,952 | 2,469,040 | 2,583,663 | 11,623,512 | 12,379,615 |
| Expenses: | | | | | | |
| General government | 1,176,168 | 1,316,777 | - | - | 1,176,168 | 1,316,777 |
| Welfare | 33,099 | - | - | - | 33,099 | - |
| Public safety | 1,663,886 | 1,664,941 | - | - | 1,663,886 | 1,664,941 |
| Public works | 1,650,368 | 1,750,916 | - | - | 1,650,368 | 1,750,916 |
| Community services | 399,640 | 377,636 | - | - | 399,640 | 377,636 |
| Education | 3,192,831 | 3,195,907 | - | - | 3,192,831 | 3,195,907 |
| County tax | 345,016 | 345,207 | - | - | 345,016 | 345,207 |
| Unclassified | 308,535 | 638,080 | - | - | 308,535 | 638,080 |
| Minor capital outlay | 118,305 | 344,013 | - | - | 118,305 | 344,013 |
| Interest of debt | 159,007 | 362,568 | - | - | 159,007 | 362,568 |
| Ambulance | - | - | 1,009,489 | 975,122 | 1,009,489 | 975,122 |
| Wastewater | - | - | 1,570,389 | 1,510,109 | 1,570,389 | 1,510,109 |
| Total expenses | 9,046,855 | 9,996,045 | 2,579,878 | 2,485,231 | 11,626,733 | 12,481,276 |
| Increase (decrease) in net position | 107,617 | (200,093) | (110,838) | 98,432 | (3,221) | (101,661) |
| Net position - July 1 | 10,703,728 | 10,903,821 | 8,055,663 | 7,957,231 | 18,759,391 | 18,861,052 |
| Net position - June 30 | \$ 10,811,345 | \$ 10,703,728 | \$ 7,944,825 | \$ 8,055,663 | \$ 18,756,170 | \$ 18,759,391 |

Financial Analysis of the Government's Funds

As noted earlier, the City of Gardiner, Maine uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the City of Gardiner, Maine's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year (Statement 3).

As of the end of the current fiscal year, the City of Gardiner, Maine's governmental funds reported combined ending fund balances of \$2,926,011. Approximately 41% of this total amount (\$1,200,853) constitutes *unassigned fund balance*.

The City continues to meet its responsibilities for sound financial management. Carefully monitoring expenditures and finding non-tax revenue have helped in establishing a favorable fund balance.

The fund balance of the City of Gardiner, Maine's General Fund increased \$231,855 (Statement 4) during the current fiscal year.

General Fund Budgetary Highlights

For the current fiscal year, revenues exceeded budgetary projections by \$17,014 and expenditures were below appropriations by \$762,307.

This created a positive variance of \$779,321 to the fund balance. However, the budgeted use of prior year carry forwards and approved use of fund balance in the amount of \$547,466 netted an increase of \$231,855 to the fund balance.

Capital Asset and Debt Administration

Capital assets. The City of Gardiner, Maine's investment in capital assets for its governmental activities as of June 30, 2014, amounts to \$14,065,609 (net of accumulated depreciation). This investment in capital assets includes land, buildings, land improvements, vehicles, machinery and equipment, and infrastructure.

Major capital asset events during the current fiscal year included the purchase of a Public Works wheel loader, upgrades to a fire truck, and a Ford Police Interceptor; as well as two ambulance power cots and one power cot lift in the ambulance fund.

Additional information on the City of Gardiner, Maine's capital assets can be found in the Notes to the Basic Financial Statements of this report.

Long-term debt. At the end of the current fiscal year, the City of Gardiner, Maine had total bonded debt outstanding of \$9,947,856. Of this amount, \$3,715,599 is business-type activities and \$6,232,257 is for governmental activities.

State statutes limit the amount of general obligation debt a municipality may issue to 15 percent of its total state assessed valuation. The current debt limitation for the City of Gardiner, Maine is \$48,952,500 which is in excess of the City of Gardiner, Maine's outstanding general obligation debt of \$9,947,856.

Additional information on the City of Gardiner, Maine's long-term debt can be found in the Notes to the Basic Financial Statements of this report.

Economic Factors

The volatility of State Revenue Sharing and Aid to Education continues as it has for the last decade. It is necessary to consider the possibility that State Revenue Sharing may never return and eventually even be eliminated. Gardiner and other service center communities must advocate at the State level that if our cities are not supported, our State will fail. Cities are built to create jobs and support them. Whether it is fire, police, roads, water, sewer, etc. the towns and cities of Maine must unite to support a greater, larger, State economy. Any model that leaves cities or towns out will fail. If all Revenue Sharing is lost and no changes are made to the system, Gardiner will suffer from significant cuts and increases to local taxes.

Next Year's Budgets and Tax Rates

The above economic factor greatly impacted the Council's decisions when preparing the City's budget for the 2014-15 fiscal year. Their primary budgetary objectives were to provide quality City services to its citizens, minimize any increase in the property tax rate, and examine the cost of individual services to determine applicable user and permit fees. To accomplish these goals, City staff scrutinized their budgets for savings, examined staffing levels, adopted user fees, and refined operational service delivery methods for efficiencies.

Requests for Information

This financial report is designed to provide a general overview of the City of Gardiner, Maine's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Director, 6 Church Street, Gardiner, Maine 04345.

.

BASIC FINANCIAL STATEMENTS

CITY OF GARDINER, MAINE Statement of Net Position

| June 30, 2014 | | | | | | | | | |
|---|----|-------------|---------------|------------|--|--|--|--|--|
| | G | overnmental | Business-type | | | | | | |
| | | Activities | Activities | Total | | | | | |
| ASSETS | | | | | | | | | |
| Cash and cash equivalents | \$ | 2,575,367 | - | 2,575,367 | | | | | |
| Receivables: | | | | | | | | | |
| Taxes receivable | | 407,432 | - | 407,432 | | | | | |
| Tax liens | | 189,408 | - | 189,408 | | | | | |
| Accounts receivables, net of allowance | | 63,470 | 1,042,895 | 1,106,365 | | | | | |
| Notes receivable, net of allowance | | 207,983 | - | 207,983 | | | | | |
| Internal balances | | 197,721 | (197,721) | - | | | | | |
| Capital assets, not being depreciated | | 950,260 | 518,929 | 1,469,189 | | | | | |
| Capital assets, net of accumulated depreciation | | 13,115,349 | 10,652,081 | 23,767,430 | | | | | |
| Total assets | | 17,706,990 | 12,016,184 | 29,723,174 | | | | | |
| LIABILITIES | | | | | | | | | |
| Accounts payable | | 221,040 | 111,693 | 332,733 | | | | | |
| Accrued expenses | | 37,037 | 15,931 | 52,968 | | | | | |
| Taxes paid in advance | | 10,002 | - | 10,002 | | | | | |
| Due to other governments | | 9,291 | - | 9,291 | | | | | |
| Accrued interest | | 31,501 | 38,627 | 70,128 | | | | | |
| Noncurrent liabilities: | | | | | | | | | |
| Due within one year | | 714,550 | 325,691 | 1,040,241 | | | | | |
| Due in more than one year | | 5,872,224 | 3,579,417 | 9,451,641 | | | | | |
| Total liabilities | | 6,895,645 | 4,071,359 | 10,967,004 | | | | | |
| NET POSITION | | | | | | | | | |
| Net investment in capital assets | | 8,261,925 | 7,417,922 | 15,679,847 | | | | | |
| Restricted for: | | | | | | | | | |
| Permanent funds - Nonexpendable principal | | 307,399 | - | 307,399 | | | | | |
| Permanent funds - Expendable | | 129,938 | - | 129,938 | | | | | |
| Revolving loan funds | | 576,503 | - | 576,503 | | | | | |
| Grants | | 89,435 | - | 89,435 | | | | | |
| Unrestricted | | 1,446,145 | 526,903 | 1,973,048 | | | | | |
| Total net position | \$ | 10,811,345 | 7,944,825 | 18,756,170 | | | | | |

CITY OF GARDINER, MAINE Statement of Activities For the year ended June 30, 2014

| | | | Brogram touonuos | | Net (expe | nse) revenue and chan | ges |
|--------------------------------|-------------------|-------------------------|-----------------------------|---------------|---|-----------------------|------------|
| | | | Program revenues | Caultal | | in net position | |
| | | Charges for | Operating | Capital | Contraction of the second s | mary Government | |
| unctions/programs | Expenses | Charges for services | grants and contributions | grants and | Governmental | Business-type | |
| | cxpenses | Services | contributions | contributions | activities | activities | Total |
| rimary government: | | | | | | | |
| Governmental activities: | | | | | | | |
| General government | \$ 1,176,168 | 58,463 | 35,469 | - | (1,082,236) | - | (1,082,23 |
| Welfare | 33,099 | - | 2,954 | - | (30,145) | - | (30,14 |
| Public safety | 1,663,886 | 9,557 | 4,218 | - | (1,650,111) | - | (1,650,11 |
| Public works | 1,650,368 | 3,235 | 76,908 | - | (1,570,225) | - | (1,570,22 |
| Community services | 399,640 | 20,357 | 156,470 | - | (222,813) | - | (222,81 |
| Education | 3,192,831 | _ | - | - | (3,192,831) | - | (3,192,83) |
| County tax | 345,016 | - | - | - | (345,016) | . . | (345,01 |
| Unclassified | 308,535 | - | 33,122 | - | (275,413) | - | (275,41 |
| Miscellaneous capital costs | 118,305 | • | - | 34,432 | (83,873) | - | (83,873 |
| interest on debt | 159,007 | - | - | · - | (159,007) | - | (159,007 |
| Total governmental activities | 9,046,855 | 91,612 | 309,141 | 34,432 | (8,611,670) | | (8,611,67 |
| | | | | | · · · · · · · · · · · · · · · · · · · | | |
| Business-type activities: | | | | | | | |
| Ambulance | 1,009,489 | 924,692 | - | - | - | (84,797) | (84,79 |
| Wastewater | 1,570,389 | 1,525,781 | - | - | - | (44,608) | (44,60) |
| Total business-type activities | 2,579,878 | 2,450,473 | · · · | | - | (129,405) | (129,405 |
| Total primary government | \$ 11,626,733 | 2,542,085 | 309,141 | 34,432 | (8,611,670) | (129,405) | (8,741,07 |
| | General revenue | 5: | | | | | |
| | Property taxes | | | | 6,980, 8 13 | - | 6,980,81 |
| | Other taxes | | | | 887,909 | - | 887,90 |
| | Grants and co | ntributions not restric | ted to specific program | ns: | , | | 001,00 |
| | State reven | ue sharing | | | 433,423 | - | 433,42 |
| | Homestead | exemption | | | 120,339 | - | 120,33 |
| | Other | · | | | 167,389 | - | 167,38 |
| | Interest earne | d | | | 9,234 | 15,201 | 24,43 |
| | Unclassified | | | | 112,747 | | 112,74 |
| | Sale of proper | ty | | | 7,433 | 3,366 | 10,79 |
| | Total general re | evenues | | | 8,719,287 | 18,567 | 8,737,85 |
| | | Change in net posit | ion | | 107 647 | /110 920\ | |
| | | change in net posit | 1011 | | 107,617 | (110,83 8) | (3,22 |
| | Net position - be | ginning | <u> </u> | | 10,703,728 | 8,055,663 | 18,759,39 |
| | Net position - e | | | | \$ 10,811,345 | 7,944,825 | 18,756,17 |

CITY OF GARDINER, MAINE Balance Sheet Governmental Funds June 30, 2014

| June | 30, 2014 | | | |
|---|--------------|---------------------------------------|---------------|-----------------|
| | | | Other | Total |
| | | TIF | Governmental | Government |
| | Gene | ral Funds | Funds | Funds |
| ASSETS | | | | |
| Cash and cash equivalents | \$ 1,739,9 | - 52 | 835,415 | 2,575,36 |
| Receivables: | , _, _, _, | | | _/_ · · · / · · |
| Taxes receivable | 407,4 | - 32 | - | 407,43 |
| Tax liens | 189,4 | | - | 189,40 |
| Accounts receivables | 34,7 | | 28,730 | 63,47 |
| Notes receivable, net of allowance of \$15,500 | ,. | | 207,983 | 207,98 |
| Interfund loans receivable | 1,084,5 | 91 - | 97,390 | 1,181,98 |
| | | | | |
| Total assets | \$ 3,456,1 | 23 - | 1,169,518 | 4,625,64 |
| LIABILITIES | | | | |
| Accounts payable | 169,8 | 88 - | 51,152 | 221,04 |
| Accrued payroll and related liabilities | 37,0 | | , | 37,03 |
| Interfund loans payable | - | - 947,757 | 36,503 | 984,20 |
| Taxes paid in advance | 10,0 | - | - | 10,00 |
| Due to other governments | 10,0 9,2 | | - | 9,29 |
| Total liabilities | 226,2 | | 87,655 | 1,261,63 |
| | | | | |
| DEFERRED INFLOWS OF RESOURCES | | | | |
| Unavailable revenue - property taxes | 438,0 | - 00 | | 438,00 |
| Total deferred inflows of resources | 438,0 | - 00 | - | 438,00 |
| UND BALANCES (DEFICIT): | | | | |
| Nonspendable | | | 515,382 | 515,38 |
| Restricted | | | 587,893 | 587,89 |
| Assigned | 621,8 | | 567,155 | 621,88 |
| - | - | | - (21,412) | |
| Unassigned Total fund balances (deficit) | 2,170,02 | · · · · · · · · · · · · · · · · · · · | | 1,200,85 |
| | 2,751,5 | 05 (547,757 | , 1,001,005 | 2,520,0. |
| Total liabilities, deferred inflows of | | | | |
| resources, and fund balances \$ | 3,456,12 | - 23 | 1,169,518 | |
| | | 1.55 | | |
| mounts reported for governmental activities in the staten Capital assets used in governmental activities are not fir | | | | |
| are not reported in the funds. | | arees and, there | | 14,065,60 |
| • | ont ported o | nonditures | | 14,000,00 |
| Other long-term assets are not available to pay for curre | ent period e | kpenultures | | 428.00 |
| and, therefore, are deferred in the funds. | | | | 438,00 |
| Long-term liabilities that are not due and payable in the | current | | | |
| period and therefore are not reported in the funds: | | | | •- |
| Accrued compensated absences | | | | (250,71 |
| Accrued interest | | | | (31,50 |
| Capital leases | | | | (103,80 |
| Bonds and notes payable | | | | (6,232,25 |
| | | | | |
| Net position of governmental activities | | | | \$ 10,811,34 |
| | - | • | | |

CITY OF GARDINER, MAINE Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the year ended June 30, 2014

| | | | Other | Total |
|--|------------|-----------|--------------|--------------|
| | | TIF | Governmental | Governmental |
| | General | Funds | Funds | Funds |
| Revenues: | | | | |
| Taxes \$ | 7,866,206 | _ | - | 7,866,206 |
| Licenses and permits | 25,616 | - | - | 25,616 |
| Intergovernmental | 891,602 | - | 24,091 | 915,693 |
| Charges for services | 61,890 | - | 4,106 | 65,996 |
| Unclassified | 120,180 | 21,316 | 127,715 | 269,211 |
| Interest earned | , 5,429 | - | 3,805 | 9,234 |
| Total revenues | 8,970,923 | 21,316 | 159,717 | 9,151,956 |
| Expenditures: | | | | |
| Current: | | | | |
| General government | 971,247 | 143,450 | 64,852 | 1,179,549 |
| Welfare | 32,004 | - | 2,954 | 34,958 |
| Public safety | 1,513,455 | - | 10,845 | 1,524,300 |
| Public works | 1,559,471 | - | - | 1,559,473 |
| Community services | 355,896 | - | 47,396 | 403,292 |
| Education | 3,192,831 | - | - | 3,192,831 |
| County tax | 345,016 | - | - | 345,016 |
| Unclassified | 308,035 | - | 500 | 308,535 |
| Capital expenditures | 124,516 | - | 52,908 | 177,424 |
| Debt service | - | 477,638 | 21,225 | 498,863 |
| Total expenditures | 8,402,471 | 621,088 | 200,680 | 9,224,239 |
| Excess (deficiency) of revenues | | | | |
| over (under) expenditures | 568,452 | (599,772) | (40,963) | (72,283 |
| Other financing sources (uses): | | | | |
| Proceeds from debt/capital leases | 124,516 | - | - | 124,516 |
| Transfers in | 118,751 | 579,864 | | 698,615 |
| Transfers out | (579,864) | (118,751) | - | (698,615 |
| Total other financing sources (uses) | (336,597) | 461,113 | - | 124,516 |
| Net change in fund balances | 231,855 | (138,659) | (40,963) | 52,233 |
| Fund balances (deficit), beginning of year | 2,560,050 | (809,098) | 1,122,826 | 2,873,778 |
| Fund balances (deficit), end of year \$ | 2,791,905 | (947,757) | 1,081,863 | 2,926,011 |

| CITY OF GARDINER, MAINE Reconciliation of the Statement of Revenues, Expenditu and Changes in Fund Balances of Governmental Func to the Statement of Activities For the year ended June 30, 2014 | |
|--|---------------|
| Net change in fund balances - total governmental funds (from Statement 4) | \$ 52,233 |
| Amounts reported for governmental activities in the statement of activities (Statement 2) are different because: | |
| Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expe This is the amount by which depreciation expense (\$861,435) exc | (633,603) |
| capital outlays (\$237,742). | (623,693) |
| Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in | |
| the funds. | 2,516 |
| Lease proceeds provide current financial resources to | |
| governmental funds, but issuing leases increases long-term | |
| liabilities in the statement of net position. Repayment of lease | |
| principal is an expenditure in the governmental funds, but the | |
| repayment reduces long-term liabilities in the statement of net | |
| position. This is the amount by which repayments (\$131,224) | |
| exceeded new lease proceeds (\$21,319). | 109,905 |
| Change in accruals recorded on the statement of net position, but | |
| not on the governmental fund - balance sheet: | |
| Change in compensated absence accrual | 24,386 |
| Change in accrued interest | 2,723 |
| Bond proceeds provide current financial resources to | |
| governmental funds, but issuing debt increases long-term | |
| liabilities in the statement of net position. Repayment of bond | |
| principal is an expenditure in the governmental funds, but the | |
| repayment reduces long-term liabilities in the statement of net | |
| position. This is the amount by which repayments (\$642,744) | |
| exceeded proceeds from new notes (\$103,197). | 539,547 |
| hange in net position of governmental activities (see Statement 2) | \$ 107,617 |

CITY OF GARDINER, MAINE Statement of Net Position Proprietary Funds June 30. 2014

| Business-type Activities - Enterprise Funds | | | | | | | |
|---|----------------------|--|--|--|--|--|--|
| Ambulance | Wastewater | Total | | | | | |
| | | | | | | | |
| | | | | | | | |
| | | | | | | | |
| 372,567 | 670,328 | 1,042,895 | | | | | |
| - | 211,924 | 211,924 | | | | | |
| 372,567 | 882,252 | 1,254,819 | | | | | |
| | Ambulance 372,567 | Ambulance Wastewater 372,567 670,328 - 211,924 | | | | | |

ASSETS

Current assets:

| \$ 372,567 | 670,328 | 1,042,895 |
|---------------|---|--|
| - | 211,924 | 211,924 |
| 372,567 | 882,252 | 1,254,819 |
| | | |
| - | 137,261 | 137,261 |
| - | • | 381,668 |
| 727,925 | 15,014,092 | 15,742,017 |
| (501,396) | (4,588,540) | (5,089,936 |
| 226,529 | 10,944,481 | 11,171,010 |
| 599,096 | 11,826,733 | 12,425,829 |
| | | |
| | | |
| 6.128 | 105.565 | 111,693 |
| - | • | 15,931 |
| | | 38,627 |
| 409,645 | - | 409,645 |
| 32,071 | 293,620 | 325,691 |
| 458,932 | 442,655 | 901,587 |
| | | |
| 124,998 | 27,022 | 152,020 |
| 180,418 | • | , 3,427,397 |
| 305,416 | 3,274,001 | 3,579,417 |
| 764,348 | 3,716,656 | 4,481,004 |
| | | |
| 14 040 | 7 ለበጓ ዩዩን | 7,417,922 |
| 1-1,040 | 200,00Z | 7,41,322 |
| \$ | 372,567 - - 727,925 (501,396) 226,529 599,096 599,096 599,096 599,096 599,096 599,096 599,096 599,096 599,096 599,096 10,563 525 409,645 32,071 458,932 | - 211,924 372,567 882,252 - 137,261 - 381,668 727,925 15,014,092 (501,396) (4,588,540) 226,529 10,944,481 599,096 11,826,733 6,128 105,565 10,563 5,368 525 38,102 409,645 - 32,071 293,620 458,932 442,655 124,998 27,022 180,418 3,246,979 305,416 3,274,001 764,348 3,716,656 |

\$ (165,252) 8,110,077 7,944,825 See accompanying notes to basic financial statements.

18

Total net position

.

CITY OF GARDINER, MAINE Statement of Revenues, Expenses and Changes in Net Position Proprietary Funds For the year ended June 30, 2014

| For the year ended June 30, 2014 | | | | | | | |
|--|-------|----------------|------------|-----------|--|--|--|
| Business-type Activities | ; - E | nterprise Fund | S | | | | |
| | | Ambulance | Wastewater | Total | | | |
| Operating revenues: | | | | | | | |
| Charges for services | \$ | 924,692 | 1,525,781 | 2,450,473 | | | |
| Total operating revenues | · · · | 924,692 | 1,525,781 | 2,450,473 | | | |
| Operating expenses: | | | | | | | |
| Personnel services | | 824,504 | 445,114 | 1,269,618 | | | |
| Contractual services | | 43,096 | 177,749 | 220,845 | | | |
| Supplies and materials | | 24,160 | 53,759 | 77,919 | | | |
| Repairs and maintenance | | 56,735 | 326,374 | 383,109 | | | |
| Other expenses | | 3,456 | 47,251 | 50,707 | | | |
| Depreciation expense | | 54,205 | 378,505 | 432,710 | | | |
| Total operating expenses | | 1,006,156 | 1,428,752 | 2,434,908 | | | |
| Operating income (loss) | | (81,464) | 97,029 | 15,565 | | | |
| Nonoperating revenues (expenses): | | | | | | | |
| Sale of property | | - | 3,366 | 3,366 | | | |
| Interest revenue | | - | 15,201 | 15,201 | | | |
| Interest expense | | (3,333) | (141,637) | (144,970 | | | |
| Total nonoperating revenues (expenses) | | (3,333) | (123,070) | (126,403 | | | |
| Change in net position | | (84,797) | (26,041) | (110,838 | | | |
| Net position, beginning of year | | (80,455) | 8,136,118 | 8,055,663 | | | |
| Net position, end of year \$ | 5 | (165,252) | 8,110,077 | 7,944,825 | | | |

CITY OF GARDINER, MAINE Statement of Cash Flows - Proprietary Funds For the year ended June 30, 2014

| For the year ended June 30, 2014 | | | | | | | | | |
|---|-----------|------------|-----------|--|--|--|--|--|--|
| Business-type Activities - Enterprise Funds Ambulance Wastewater Tota | | | | | | | | | |
| | Ampulance | wastewater | TULAI | | | | | | |
| Cash flows from operating activities: | | | | | | | | | |
| Receipts from customers and users \$ | 852,932 | 1,423,836 | 2,276,76 | | | | | | |
| Payments to employees | (826,767) | (459,412) | (1,286,17 | | | | | | |
| Payments to suppliers | (124,493) | (602,346) | (726,83 | | | | | | |
| Net cash provided (used) by operating activities | (98,328) | 362,078 | 263,75 | | | | | | |
| Cash flows from noncapital financing activities: | | | | | | | | | |
| Net change in interfunds | 134,906 | 221,403 | 356,30 | | | | | | |
| Net cash provided by noncapital financing activities | 134,906 | 221,403 | 356,30 | | | | | | |
| Cash flows from capital and related financing activities: | | | | | | | | | |
| Proceeds from capital lease | 45,659 | - | 45,65 | | | | | | |
| Capital asset purchases | (45,659) | (165,461) | (211,12 | | | | | | |
| Proceeds from the sale of property | - | 3,366 | 3,36 | | | | | | |
| Interest paid on bonds/leases | (3,408) | (144,343) | (147,75 | | | | | | |
| Principal payments on bonds and capital lease | (33,170) | (292,244) | (325,41 | | | | | | |
| Net cash used in capital | . | | | | | | | | |
| and related financing activities | (36,578) | (598,682) | (635,26 | | | | | | |
| Cash flows from investing activities: | | | | | | | | | |
| Interest received | _ | 15,201 | 15,20 | | | | | | |
| Net cash provided by investing activities | | 15,201 | 15,20 | | | | | | |
| | | 13,201 | 15,20 | | | | | | |
| Net increase (decrease) in cash | - | - | - | | | | | | |
| Cash, beginning of year | - | - | - | | | | | | |
| | | | | | | | | | |
| Cash, end of year \$ | - | • | - | | | | | | |
| Reconciliation of operating income (loss) to net cash | | | | | | | | | |
| provided (used) by operating activities: | | | | | | | | | |
| Operating income (loss) \$ | (81,464) | 97,029 | 15,56 | | | | | | |
| Adjustments to reconcile operating income (loss) to | | | | | | | | | |
| net cash provided (used) by operating activities: | | | | | | | | | |
| Depreciation | 54,205 | 378,505 | 432,71 | | | | | | |
| (Increase) decrease in receivables | (71,760) | (101,945) | (173,70 | | | | | | |
| Increase (decrease) in accounts payable | 2,954 | 2,787 | 5,74 | | | | | | |
| Increase (decrease) in accrued payroll | (1,277) | (1,015) | (2,29 | | | | | | |
| Increase (decrease) in accrued comp absences | (986) | (13,283) | (14,26 | | | | | | |
| Net cash provided (used) by operating activities | (98,328) | 362,078 | 263,75 | | | | | | |

CITY OF GARDINER, MAINE Statement of Fiduciary Net Position Fiduciary Funds June 30, 2014

| June 3 | 0, 2014 | |
|---------------------------|---------------------------|----------------|
| | | Agency |
| | | Funds |
| | | Gardiner |
| | | Growth |
| | | Initiative |
| ASSETS | | |
| Cash and cash equivalents | \$ | 1,433 |
| Total assets | | 1,433 |
| LIABILITIES | | |
| Due to outside groups | | 1,433 |
| Total liabilities | | 1,433 |
| NET POSITION | | |
| Held in trust | \$ | - |
| See accompanyir | ng notes to basic financi | al statements. |

CITY OF GARDINER, MAINE Notes to Basic Financial Statements

SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Gardiner, Maine is located in Kennebec County. It was organized in 1754 and operates under a City Manager - City Council form of government.

The financial statements of the City of Gardiner, Maine have been prepared in conformity with generally accepted accounting principles (GAAP) as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

A. Reporting Entity

This report includes all funds of the City of Gardiner, Maine. An analysis of certain criteria was made to determine if other governmental units should be included in this report. In evaluating how to define the reporting entity for financial reporting purposes, management has considered all potential component units. The criterion used defines the reporting entity as the primary government and those component units for which the primary government is financially accountable. Financial accountability is defined as appointing of a voting majority of the component unit's board, and either a) the ability to impose will by the primary government, or b) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government. Application of this criterion and determination of the type of presentation involves considering whether the activity benefits the government and/or its critizens, or whether the activity is conducted within the geographic boundaries of the government and is generally available to its citizens.

It is the City's judgment, based on all pertinent facts derived from the analysis of these criteria, that there are no entities that would be considered potential component units within the City of Gardiner that should be included as part of these financial statements.

B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The City has elected not to allocate indirect costs among the programs, functions and segments. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported as general revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

C. Measurement Focus, Basis of Accounting and Basis of Presentation

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as certain compensated absences and claims and judgments, are recorded only when the payment is due.

Those revenues susceptible to accrual are property taxes, interest, and charges for services. Other receipts and taxes become measurable and available when cash is received by the City and are recognized as revenue at that time.

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria are met. Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been met.

The City reports the following major governmental funds:

The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The TIF Fund is a special revenue fund that accounts primarily for revenues and expenditures associated with the City's tax increment financing districts. It also contains activity specific to costs associated with the development of the Libby Hill Business Park and revenue related to the sale of related lots.

The City reports the following major proprietary funds:

The Wastewater Fund accounts for the operation of a sewer system.

The Ambulance Fund accounts for the operations of the emergency rescue unit.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the City's governmental activities and business-type activities. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's proprietary fund is charges to customers for sales and services. Operating expenses include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Additionally, the City reports a fiduciary fund:

Fiduciary funds account for assets held by the City in a trustee capacity or as an agent on behalf of others. The City's fiduciary fund is considered an agency fund.

Agency funds are custodial in nature and do not present results of operations or have a measurement focus. Agency funds are accounted for using the modified accrual basis of accounting. The funds are used to account for assets that the City holds for others in an agency capacity.

D. Cash

Cash includes amounts in demand deposits as well as time deposits and certificates of deposit owned by the City. State statutes authorize the City to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, and repurchase agreements.

E. Interfund Loans

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "interfund loans receivable" or "interfund loans payable" on the balance sheet.

F. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost greater than the thresholds listed below and an estimated useful life in excess of three years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation.

The City's policy is to capitalize assets exceeding the thresholds for various asset classes as follows:

| ٠ | Land | \$ 25,000 |
|---|-------------------------------------|-----------|
| ٠ | Buildings and Building Improvements | 10,000 |
| • | Furniture and Equipment | 10,000 |
| ٠ | Vehicles | 10,000 |
| • | Infrastructure | 25,000 |

The costs of normal repairs and maintenance that do not add to the value of the asset or materially extend asset's lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant, and equipment of the primary government are depreciated using the straight-line method over the assets' estimated useful lives ranging from 5 to 40 years.

G. Compensated Absences

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. These benefits are accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

H. Deferred Inflows of Resources

In addition to liabilities, the balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The government has only one type of item, which arises under a modified accrual basis of accounting that qualifies for reporting in this category, unavailable revenue from property taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

I. Interfund Transactions

Quasi-external transactions are accounted for as revenues or expenditures. Transactions that constitute reimbursements to a fund for expenditures initially made from it that are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed.

All other interfund transactions, except quasi-external transactions and reimbursements, are reported as transfers.

J. Comparative Data

Comparative total data for the prior year has been presented in the accompanying financial statements in order to provide an understanding of changes in the City's financial position and operations.

However, comparative data has not been presented in all statements because its inclusion would make certain statements unduly complex and difficult to understand.

K. Fund Equity

Governmental Fund fund balance is reported in five classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which those funds can be spent. The five classifications of fund balance for the Governmental Funds are as follows:

- Nonspendable resources which cannot be spent because they are either a) not in spendable form or; b) legally or contractually required to be maintained intact.
- Restricted resources with constraints placed on the use of resources which are either a) externally
 imposed by creditors (such as through debt covenants), grantors, contributors or laws or regulations
 of other governments or; b) imposed by law through constitutional provisions or enabling
 legislation.
- *Committed* resources which are subject to limitations the City imposes on itself at its highest level of decision making authority, and that remain binding unless removed in the same manner.
- Assigned resources that are constrained by the City's intent to be used for specific purposes, but are neither restricted nor committed.
- Unassigned resources which have not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund. The General Fund should be the only fund that reports a positive unassigned fund balance amount.

The City Council has the responsibility for committing fund balance amounts and likewise would be required to modify or rescind those commitments. Likewise, the City Council or a body or official delegated by the City Council may assign fund balance, including unspent budgeted amounts, for specific purposes in the General Fund at year end based on Department requests.

Although not a formal policy, when both restricted and unrestricted resources are available for use, it is the City's intent to use restricted resources first, then unrestricted resources as they are needed. When committed, assigned and unassigned resources are available for use, it is the City's intent to use committed or assigned resources first, and then unassigned resources as they are needed.

L. Use of Estimates

Preparation of the City's financial statements requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent items at the date of the financial statements and the reported amounts of revenues and expenses/expenditures during the reporting period. Actual results could differ from those estimates.

STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

A. Budgetary Information

The City utilizes a formal budgetary accounting system to control revenues and expenditures accounted for in the General Fund. These budgets are established in accordance with the various laws of the State of Maine which govern the City's operations. The budget has been prepared consistent with the modified accrual basis of accounting.

All unexpended appropriations lapse at year end unless specific approval is granted at a City Council meeting to carry such amounts forward. Department level total expenditures cannot exceed City appropriations by law.

B. Excess of Expenditures over Appropriations

For the year ended June 30, 2014, there were no expenditures that exceeded appropriations.

C. Deficit Fund Balances

At June 30, 2014, the following funds had a deficit fund balances:

| TIF Fund | \$ 947,757 |
|------------------|------------|
| Capital projects | 21,412 |

The TIF deficit will be funded by future tax revenue, sale of lots in Libby Hill or transfers from the General Fund. The capital projects deficit will be funded by future revenues or transfers from the General Fund.

RISK MANAGEMENT

The City is exposed to various risks of loss related to torts, theft of, damage to and destruction of assets, errors and omissions, and natural disasters for which the City either carries commercial insurance or participates in a public entity risk pool. Currently, the City participates in a public entity risk pool sponsored by the Maine Municipal Association for workers' compensation coverage.

Based on the coverage provided by this pool, as well as coverage provided by commercial insurance purchased, the City is not aware of any material actual or potential claims liabilities that should be recorded at June 30, 2014.

DEPOSITS

Custodial credit risk-deposits: Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City does not have a formal policy with respect to custodial credit risk. As of June 30, 2014, the City reported deposits of \$2,576,800 with a bank balance of \$2,560,969. All of the bank balance was covered by F.D.I.C. or by additional insurance or letters of credit purchased or provided by the financial institutions.

Interest rate risk – The City does not have a deposit policy for interest rate risk.

CITY OF GARDINER, MAINE Notes to Basic Financial Statements, Continued

DEPOSITS, CONTINUED Deposits have been reported as follows: Reported in governmental funds \$ 2,575,367 Reported in fiduciary funds 1,433 Total deposits \$ 2,576,800 INTERFUND BALANCES AND TRANSFERS

As of June 30, 2014, interfund loans receivable and payable were as follows:

| | | Interfund | Interfund |
|------------------------------|-----------|-------------------|----------------|
| Fund | | <u>receivable</u> | <u>payable</u> |
| General Fund | \$ | 1,084,591 | - |
| TIF Fund | | - | 947,757 |
| Nonmajor Governmental Funds: | | | |
| Revolving Loan Fund | | - | 28,652 |
| Capital Projects | | 10,003 | - |
| Development and Planning | | 49,718 | - |
| Public Safety Grants | | - | 3,245 |
| School Resource Officer | | - | 4,106 |
| Wellness | | 225 | - |
| Private Grants | | 37,444 | - |
| Isabel Harriman Fund | | _ | 500 |
| Enterprise Funds: | | | |
| Ambulance | | - | 409,645 |
| Sewer | . <u></u> | 211,924 | - |
| Total interfund balances | | 1,393,905 | 1,393,905 |

Individual interfund transfers for the year ended June 30, 2014 were as follows:

| Fund | <u>Transfers in</u> | Transfers out |
|---------------------------|-----------------------|---------------------------|
| General Fund TIF Fund | \$ 118,751 579,864 | 579,864 <u>118,751</u> |
| Total interfund transfers | \$ 698,615 | 698,615 |

CITY OF GARDINER, MAINE Notes to Basic Financial Statements, Continued

PROPERTY TAX

Property taxes for the current period were committed on September 3, 2013 on the assessed value listed as of the prior April 1 for all real and personal property located in the City. Assessed values are periodically established by the City's Assessor at 100% of assumed market value.

The City is permitted by the laws of the State of Maine to levy taxes up to 105% of its net budgeted expenditures for the related fiscal period. The amount raised in excess of 100% is referred to as overlay, and the City budgeted an amount of \$90,886 for the year ended June 30, 2014.

Tax liens are placed on real property within twelve months following the tax commitment date if taxes are delinquent. The City has the authority to foreclose on property eighteen months after the filing of the lien if the tax liens and associated costs remain unpaid.

Property taxes levied during the period were recorded as receivables at the time the levy was made. The receivables collected during the period and in the first sixty days following the end of the period have been recorded as revenues. The remaining receivables have been recorded as unavailable revenues-property taxes.

The following summarizes the levy:

| | | <u>2014</u> | <u>2013</u> |
|--|----------------------|--------------------------------------|--------------------------------------|
| Assessed value | | \$ 351,629,500 | 361,348,500 |
| <u>Tax rate (per \$1,000)</u> | | 19.90 | 19.90 |
| Commitment | | 6,997,427 | 7,190,835 |
| Plus: | | | |
| Supplementals | | - | 2,868 |
| Less: | | | |
| Abatements / write offs | | 3,982 | 1,226 |
| Collections | | 6,601,219 | 6,898,357 |
| Current year taxes receivable at end of year | | 392,226 | 294,120 |
| Taxes and liens receivable - prior years | | 204,614 | 207,854 |
| Total taxes and liens receivable | | \$ 596,840 | 501,974 |
| Due date | 1st half 2nd half | September 15, 2013 March 15, 2014 | September 15, 2012 March 15, 2013 |
| | | <u>2014</u> | <u>2013</u> |
| Interest rate on delinquent taxes Collection rate | | 7.00% 94.39% | 7.00% 95.91% |

CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2014 was as follows:

| Governmental activities: | Balance June 30, <u>2013</u> | <u>Increases</u> | Decreases | Balance June 30, <u>2014</u> |
|--|---|---|---|--|
| Capital assets, not being depreciated: | | | | |
| Land | \$ 928,648 | - | - | 928,648 |
| Construction in progress | - | 21,612 | - | 21,612 |
| Total capital assets not being depreciated | 928,648 | 21,612 | - | 950,260 |
| Capital assets, being depreciated: | | - | | |
| Buildings and building improvements | 377,783 | 37,507 | - | 415,290 |
| Furniture and equipment | 1,139,304 | 43,058 | - | 1,182,362 |
| Vehicles | 3,260,881 | 135,565 | 29,975 | 3,366,471 |
| Infrastructure | 44,652,686 | | | 44,652,686 |
| Total capital assets being depreciated | 49,430,654 | 216,130 | 29,975 | 49,616,809 |
| Less accumulated depreciation for: | | | | |
| Buildings and building improvements | 253,678 | 6,105 | - | 259,783 |
| Furniture and equipment | 772,062 | 83,213 | - | 855,275 |
| Vehicles | 2,010,662 | 252,479 | 29,975 | 2,233,166 |
| Infrastructure | 32,633,598 | 519,638 | - | 33,153,236 |
| Total accumulated depreciation | 35,670,000 | 861,435 | 29,975 | 36,501,460 |
| Total capital assets being depreciated, net | 13,760,654 | (645,305) | | 13,115,349 |
| | | | | |
| <u>Governmental activities capital assets, net</u> | \$ 14,689,302 | <u>(623,693)</u> | | <u>14,065,609</u> |
| | <u>\$ 14,689,302</u> | <u>(623,693)</u> | | <u>14,065,609</u> |
| Business-type activities: | <u>\$ 14,689,302</u> | <u>(623,693)</u> | | <u>14,065,609</u> |
| | | <u>(623,693)</u> - | - | |
| Business-type activities: Capital assets, not being depreciated: Land | | | | 381,668 |
| Business-type activities: Capital assets, not being depreciated: Land Construction in progress | \$ 381,668 | - 137,261 | - - - - | 381,668 <u>137,261</u> |
| Business-type activities: Capital assets, not being depreciated: Land <u>Construction in progress</u> Total capital assets not being depreciated | | | | 381,668 |
| Business-type activities: Capital assets, not being depreciated: Land <u>Construction in progress</u> Total capital assets not being depreciated Capital assets, being depreciated: | \$ 381,668 381,668 | - 137,261 | - - - - | 381,668 <u>137,261</u> |
| Business-type activities: Capital assets, not being depreciated: Land <u>Construction in progress</u> Total capital assets not being depreciated | \$ 381,668 | - 137,261 | | 381,668 <u>137,261</u> 518,929 |
| Business-type activities: Capital assets, not being depreciated: Land <u>Construction in progress</u> Total capital assets not being depreciated Capital assets, being depreciated: Building/sewer system | \$ 381,668 - 381,668 4,822,059 | - <u>137,261</u> 137,261 - | | 381,668 <u>137,261</u> 518,929 4,822,059 |
| Business-type activities: Capital assets, not being depreciated: Land <u>Construction in progress</u> Total capital assets not being depreciated Capital assets, being depreciated: Building/sewer system Vehicles Furniture and equipment | \$ 381,668 - 381,668 4,822,059 607,786 | - <u>137,261</u> 137,261 - 6,500 | - - - - - - - - | 381,668 <u>137,261</u> 518,929 4,822,059 614,286 |
| Business-type activities: Capital assets, not being depreciated: Land <u>Construction in progress</u> Total capital assets not being depreciated Capital assets, being depreciated: Building/sewer system Vehicles Furniture and equipment Infrastructure | \$ 381,668 - 381,668 4,822,059 607,786 387,865 | - <u>137,261</u> 137,261 - 6,500 67,359 | - - - - - - - - - - - - | 381,668 <u>137,261</u> 518,929 4,822,059 614,286 455,224 |
| Business-type activities: Capital assets, not being depreciated: Land <u>Construction in progress</u> Total capital assets not being depreciated Capital assets, being depreciated: Building/sewer system Vehicles Furniture and equipment | \$ 381,668 - 381,668 4,822,059 607,786 387,865 9,850,448 | - <u>137,261</u> 137,261 - 6,500 67,359 - | - - - - - - - - - - - - | 381,668 <u>137,261</u> 518,929 4,822,059 614,286 455,224 9,850,448 |
| Business-type activities: Capital assets, not being depreciated: Land <u>Construction in progress</u> Total capital assets not being depreciated Capital assets, being depreciated: Building/sewer system Vehicles Furniture and equipment <u>Infrastructure</u> Total capital assets being depreciated | \$ 381,668 - 381,668 4,822,059 607,786 387,865 9,850,448 | - <u>137,261</u> 137,261 - 6,500 67,359 - | | 381,668 <u>137,261</u> 518,929 4,822,059 614,286 455,224 9,850,448 |
| Business-type activities: Capital assets, not being depreciated: Land <u>Construction in progress</u> Total capital assets not being depreciated Capital assets, being depreciated: Building/sewer system Vehicles Furniture and equipment <u>Infrastructure</u> Total capital assets being depreciated Less accumulated depreciation for: | \$ 381,668 - 381,668 4,822,059 607,786 387,865 9,850,448 15,668,158 | - <u>137,261</u> 137,261 - 6,500 67,359 - 73,859 | - - - - - - - - - - - - - - | 381,668 <u>137,261</u> 518,929 4,822,059 614,286 455,224 <u>9,850,448</u> 15,742,017 |
| Business-type activities: Capital assets, not being depreciated: Land <u>Construction in progress</u> Total capital assets not being depreciated Capital assets, being depreciated: Building/sewer system Vehicles Furniture and equipment <u>Infrastructure</u> Total capital assets being depreciated Less accumulated depreciation for: Building/sewer system | \$ 381,668 - 381,668 4,822,059 607,786 387,865 9,850,448 15,668,158 2,495,129 | - <u>137,261</u> 137,261 - 6,500 67,359 - 73,859 115,735 | - - - - - - - - - - - - - | 381,668 <u>137,261</u> 518,929 4,822,059 614,286 455,224 <u>9,850,448</u> 15,742,017 2,610,864 |
| Business-type activities: Capital assets, not being depreciated: Land <u>Construction in progress</u> Total capital assets not being depreciated Capital assets, being depreciated: Building/sewer system Vehicles Furniture and equipment <u>Infrastructure</u> Total capital assets being depreciated Less accumulated depreciation for: Building/sewer system Vehicles | \$ 381,668 - - 381,668 4,822,059 607,786 387,865 9,850,448 15,668,158 2,495,129 414,279 | - <u>137,261</u> 137,261 - 6,500 67,359 - 73,859 115,735 47,189 | - - - - - - - - - - - - - - - - | 381,668 <u>137,261</u> 518,929 4,822,059 614,286 455,224 <u>9,850,448</u> 15,742,017 2,610,864 461,468 |
| Business-type activities: Capital assets, not being depreciated: Land <u>Construction in progress</u> Total capital assets not being depreciated Capital assets, being depreciated: Building/sewer system Vehicles Furniture and equipment <u>Infrastructure</u> Total capital assets being depreciated Less accumulated depreciation for: Building/sewer system Vehicles Furniture and equipment | \$ 381,668 - - 381,668 4,822,059 607,786 387,865 9,850,448 15,668,158 2,495,129 414,279 257,625 | - <u>137,261</u> 137,261 - 6,500 67,359 - 73,859 115,735 47,189 23,525 | - - - - - - - - - - - - - - - - - - - | 381,668 <u>137,261</u> 518,929 4,822,059 614,286 455,224 <u>9,850,448</u> 15,742,017 2,610,864 461,468 281,150 |
| Business-type activities: Capital assets, not being depreciated: Land Construction in progress Total capital assets not being depreciated Capital assets, being depreciated: Building/sewer system Vehicles Furniture and equipment Infrastructure Total capital assets being depreciated Less accumulated depreciation for: Building/sewer system Vehicles Furniture and equipment Infrastructure Total capital assets being depreciated Less accumulated depreciation for: Building/sewer system Vehicles Furniture and equipment Infrastructure | \$ 381,668 - - 381,668 4,822,059 607,786 387,865 9,850,448 15,668,158 2,495,129 414,279 257,625 1,490,193 | - <u>137,261</u> 137,261 - 6,500 67,359 - 73,859 115,735 47,189 23,525 246,261 | - - - - - - - - - - - - - - - - - - - | 381,668 <u>137,261</u> 518,929 4,822,059 614,286 455,224 <u>9,850,448</u> 15,742,017 2,610,864 461,468 281,150 <u>1,736,454</u> |

CAPITAL ASSETS, CONTINUED

Depreciation expense was charged to functions/programs of the primary government as follows:

| Governmental activities: | |
|--|-------------------|
| General government | \$ 83,213 |
| Public safety | 252,479 |
| Public works | <u>525,743</u> |
| | |
| <u>Total depreciation expense – governmental activities</u> | <u>\$ 861,435</u> |
| | |
| Business-type activities: | |
| Ambulance | \$ 54,205 |
| Wastewater | 378,505 |
| | |
| <u>Total depreciation expense – business-type activities</u> | \$ 432,710 |

LONG-TERM DEBT

Long-term liability activity for the year ended June 30, 2014, was as follows:

| | Beginning <u>balance</u> | <u>Additions</u> | <u>Reductions</u> | Ending <u>balance</u> | Due within <u>one year</u> |
|------------------------------------|-----------------------------|------------------|-------------------|--------------------------|-------------------------------|
| Governmental activities: | | | | | |
| General obligation bonds and notes | \$ 6,771,804 | 103,197 | 642,744 | 6,232,257 | 640,717 |
| Capital leases | 213,705 | 21,319 | 131,224 | 103,800 | 73,833 |
| Compensated absences | 275,103 | - | 24,386 | 250,717 | |
| Governmental activities | | | | | |
| long-term liabilities | \$ 7,260,612 | 124,516 | 798,354 | 6,586,774 | 714,550 |
| | Beginning <u>balance</u> | <u>Additions</u> | <u>Reductions</u> | Ending <u>balance</u> | Due within <u>one year</u> |
| Business-type activities: | | | | | |
| General obligation bonds and notes | \$ 4,032,843 | - | 317,244 | 3,715,599 | 318,620 |
| Capital leases | - | 45,659 | 8,170 | 37,489 | 7,071 |
| Compensated absences | 166,289 | | 14,269 | 152,020 | |
| Business-type activities | | | | | |
| long-term liabilities | <u>\$ 4,199,132</u> | 45,659 | 339,683 | 3,905,108 | 325,691 |

LONG-TERM DEBT, CONTINUED

Long-term debt payable at June 30, 2014 is comprised of the following:

| | Date of <u>issue</u> | Original amount <u>issued</u> | Date of <u>maturity</u> | Interest <u>rate</u> | Balance June 30, <u>2014</u> |
|--------------------------------|-------------------------|-------------------------------------|----------------------------|-------------------------|------------------------------------|
| Governmental activities: | | | | | |
| General obligation bonds | 5/25/95 | \$ 750,000 | 11/01/15 | 5.508-6.208% | 69,000 |
| General obligation bonds | 5/27/99 | 2,096,483 | 11/01/19 | 4.039-5.239% | 628,947 |
| IRP loan (Rural Development) | 12/20/00 | 475,000 | 3/31/29 | 1.00% | 301,892 |
| General obligation bonds | 10/28/04 | 775,000 | 11/01/19 | 4.099-4.295% | 310,002 |
| General obligation bonds | 9/26/07 | 319,700 | 11/01/27 | 5.9-6.0% | 223,790 |
| General obligation bonds | 5/27/10 | 4,067,093 | 11/01/24 | 2.773-5.746% | 3,416,358 |
| Ladder Truck | 10/28/10 | 767,000 | 11/01/25 | 2.124-4.267% | 613,600 |
| General obligation bonds | 5/26/11 | 260,000 | 11/01/39 | 2.02-5.52% | 241,429 |
| General obligation bonds | 11/30/11 | 425,000 | 11/30/15 | 1.89% | 212,500 |
| General obligation bonds | 11/01/12 | 200,000 | 11/01/15 | 1.57% | 133,333 |
| General obligation note | 4/09/14 | 67,003 | 4/09/18 | 2.79% | 52,855 |
| General obligation note | 4/09/14 | 36,194 | 4/09/18 | 2.79% | _28,551 |
| Total governmental activities | | | | | 6,232,257 |
| Business-type activities: | | | | | |
| 1997 State revolving loan | 3/14/97 | 1,296,500 | 11/01/17 | 2.95% | 259,300 |
| 1999 State revolving loan | 6/23/99 | 818,500 | 11/01/19 | 2.29% | 204,625 |
| 2000 State revolving loan | 5/15/00 | 790,000 | 4/01/20 | 3.20% | 308,798 |
| 2004 Rural Development | 9/07/05 | 1,635,000 | 9/07/33 | 4.125% | 1,133,455 |
| 2004 Rural Development | 9/07/05 | 1,507,000 | 9/07/31 | 4.125% | 1,008,646 |
| 2007 Rural Development | 3/23/07 | 540,900 | 3/23/35 | 4.125% | 405,333 |
| 2011 Rural Development | 5/26/11 | 236,000 | 5/26/40 | 3.75% | 220,442 |
| 2013 Ambulance | 11/01/12 | 200,000 | 11/01/20 | 1.79% | 175,000 |
| Total business-type activities | | | | | 3,715,599 |
| Total long-term de | bt | | | | <u>\$ 9,947,856</u> |

LONG-TERM DEBT, CONTINUED

| | Gove | rnmental acti | vities | Busi | ness-type acti | vities |
|-----------------|---------------------|-----------------|--------------|-----------|-----------------|-----------|
| <u>June 30,</u> | Principal | <u>Interest</u> | <u>Total</u> | Principal | <u>Interest</u> | Total |
| | | | | | | |
| 2015 | \$ 640,717 | 184,611 | 825,328 | 318,620 | 135,394 | 454,014 |
| 2016 | 641,445 | 166,715 | 808,160 | 320,510 | 125,165 | 445,675 |
| 2017 | 434,773 | 151,450 | 586,223 | 322,469 | 114,862 | 437,331 |
| 2018 | 435,536 | 137,852 | 573,388 | 324,499 | 104,501 | 429,000 |
| 2019 | 414,525 | 124,145 | 538,670 | 261,778 | 94,849 | 356,627 |
| 2020-2024 | 1,449,550 | 473,734 | 1,923,284 | 818,058 | 361,439 | 1,179,497 |
| 2025-2029 | 1,137,467 | 259,862 | 1,397,329 | 718,708 | 212,035 | 930,743 |
| 2030-2034 | 859,847 | 110,083 | 969,930 | 541,841 | 69,948 | 611,789 |
| 2035-2039 | 209,112 | 11,382 | 220,494 | 77,262 | 9,748 | 87,010 |
| 2040 | 9,285 | 256 | 9,541 | 11,854 | 486 | 12,340 |
| Total | <u>\$ 6,232,257</u> | 1,620,090 | 7,852,347 | 3,715,599 | 1,228,427 | 4,944,026 |

The annual requirements to amortize long-term debt outstanding as of June 30, 2014 are as follows:

The City is subject to a statutory limitation, by the State of Maine, of its general long-term debt equal to 15% of the State's valuation of the City of \$326,350,000. At June 30, 2014, the statutory limit for the City was \$48,952,500. The City's outstanding long-term debt of \$9,947,856 at June 30, 2014 was significantly less than the statutory limit.

OVERLAPPING DEBT

In addition to the notes and bonds payable, the City is contingently responsible for the following overlapping debt as of June 30, 2014:

| <u>Governmental unit</u> | Net debt <u>outstanding</u> | Applicable <u>to Gardiner</u> | City of Gardiner's share <u>of debt</u> |
|--------------------------|--------------------------------|----------------------------------|--|
| MSAD 11 | \$ 964,500 | 37.77% | 364,292 |

The City's proportionate share of the District debt is paid through annual assessments. The City's share of MSAD 11 debt service payments is voted on annually.

| CAPITAL LEASES | |
|----------------|--|

The City has entered into several lease agreements as lessee for financing the acquisition of vehicles and equipment. These leases qualify as capital leases for accounting purposes, and therefore, have been recorded at the present value of future minimum lease payments as of the date of its inception.

CAPITAL LEASES, CONTINUED

The following is a schedule of future minimum lease payments under the capital lease and the present value of the net minimum lease payment at June 30, 2014.

| | <u>Governmen</u> <u>Principal</u> | <u>tal activities</u> Interest |
|-------------|--------------------------------------|-----------------------------------|
| 2015 | \$ 73,833 | 3,480 |
| 2016 | 11,557 | 730 |
| 2017 | 11,837 | 450 |
| <u>2018</u> | 6,573 | 161 |
| Total | \$ 103,800 | 4,821 |

The amount capitalized under capital leases totals \$736,787 for governmental activities.

| | <u>Business-ty</u> | o <u>e activities</u> |
|-------|--------------------|-----------------------|
| | Principal | <u>Interest</u> |
| 2015 | \$ 7,071 | 1,098 |
| 2016 | 7,278 | 891 |
| 2017 | 7,492 | 678 |
| 2018 | 7,711 | 458 |
| 2019 | 7,937 | 233 |
| | | |
| Total | \$ 37,489 | 3,358 |

The amount capitalized under capital leases totals \$45,659 for business-type activities.

MAINE PUBLIC EMPLOYEES RETIREMENT SYSTEM (Maine PERS)

Maine PERS - Consolidated Plan

Description of the Plan - The City contributes to Maine Public Employees Retirement System Consolidated Plan, a cost sharing multiple-employer public employee retirement system established by the Maine State legislature. The Maine Public Employees Retirement System provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. The authority to establish and amend benefit provisions rests with the State Legislature. The Maine Public Employees Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the Consolidated Plan. That report may be obtained by writing to Maine Public Employees Retirement System, 46 State House Station, Augusta, Maine 04333-0046 or by calling 1-800-451-9800.

Funding Policy - Plan members are required to contribute 6.5% of their annual covered salary, with the exception of Public Safety, which contributes 8%, and the City of Gardiner, Maine is required to contribute an actuarially determined rate. The current rate is 6.5%, except for Public Safety, which the rate is 10.5% of annual covered payroll. The contribution rates of plan members and the City of Gardiner, Maine are established and may be amended by the Maine Public Employees Retirement System Board of Trustees. The City had an Initial Unpooled Unfunded Actuarial Credit when joining the consolidated plan. The credit amounted to \$297,478 as of June 30, 2013 (latest date available). This credit is being used in lieu of the City making monthly employer contributions to the plan. Contributions would have approximated \$225,008, \$208,975, and \$172,613 in 2014, 2013, and 2012, respectively, had these credits not been available.

DEFERRED COMPENSATION PLAN

The City of Gardiner, Maine offers all its employees not participating in Maine Public Employees Retirement a deferred compensation plan created in accordance with Internal Revenue (IRC) Section 457. The plan permits participating employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency.

Assets of the plan are placed in trust for the exclusive benefit of participants and their beneficiaries. Accordingly, the assets and the liability for the compensation deferred by plan participants, including earnings on plan assets are not included in the City's financial statements.

LANDFILL

The City pays a per capita fee for use of the Hatch Hill landfill facility in Augusta. In 2014, the per capita fee was based on 5,800 residents for a total of \$87,000. This was based on a rate of \$21,750 per quarter.

CITY OF GARDINER, MAINE Notes to Basic Financial Statements, Continued

TAX INCREMENT FINANCING DISTRICTS

The City has established six tax increment financing districts under the terms of applicable state laws, which are accounted for in the TIF Fund.

The City established the Libby Hill Area Wide Tax Incremental Financing District in the spring of 2009. This thirty year TIF includes all the remaining lots within Libby Hill Phase I and Phase II that were not already in a separate TIF agreement as of that date. Credit enhancement agreements are decided on a case by case basis. Any captured assessed value will be applied to debt service on Libby Hill and economic development expenditures. Current credit enhancement agreements include Dennison Lubricants, 10 years at 25% reimbursement beginning in 2009, and Black Diamond Consultants, with a 25% reimbursement on land only (not to exceed 5 years) and an added 25% reimbursement for a further ten years upon building development.

The City established the Harper's II LLC Municipal Development Tax Incremental Financing District on March 23, 2001, for the purpose of economic development in the Libby Hill Business Park. The TIF will help offset the specific costs of the high-tech facility by paying for a portion of the marginal increase in debt service. This district was amended in 2011 to 30 years, and increased by 24.86 acres to include all Business Park roads and infrastructure areas. There is a 34% credit enhancement agreement on this TIF through 2020.

The City established the **Downtown Municipal Development Tax Incremental Financing District** on March 20, 2003, for the purpose of improving the downtown area. The TIF will fund debt service payments for a bond issued for downtown improvements. The TIF has been designated for 10 years or until the project costs are expended. This district was amended in 2009 to 30 years, and increased in size to include City owned areas including the City Common, and portions of Church and School Streets leading to the Downtown area. As of FY14, there are no credit enhancement agreements associated with this TIF which allows the City to keep 100% of the tax payments to be used in their entirety towards economic development. The City has adopted a Credit Enhancement program for the Downtown which may result in credit enhancements for qualified properties beginning in FY15.

The City established the **Pine State Trading Municipal Development Tax Incremental Financing District** on March 30, 2004, for the purpose of economic development in the Libby Hill Business Park. The TIF will help offset the costs of a new building by paying for a portion of the project. The TIF has been designated for 10 years and 50% of the captured assessed value will be applied to the Credit Enhancement Agreement. This district was amended in 2011 to 30 years, and increased by 24.86 acres to include all Business Park roads and infrastructure areas. FY14 is the final year of credit enhancement for this District.

The City established the **EJ Prescott Tax Incremental Financing District** in March 2005. The TIF has been designated as follows: 75% of the captured assessed value to be paid to developer for years one through six and 50% for years seven through ten. This district was amended in 2011 to 30 years, and increased by 24.86 acres to include all Business Park roads and infrastructure areas. The prior credit enhancement agreement remains unchanged.

The City established the Associated Grocers Tax Incremental Financing District in 2006, encompassing the facilities 40,000 square foot expansion completed in 2005. This district was amended in 2011 to 30 years, and increased by 24.86 acres to include all Business Park roads and infrastructure areas, as well as fire suppression system which supports the property. This property is owned by KNG, LLC, and is occupied by Pine State Trading.

JOINT VENTURE

The City of Gardiner, Maine has entered into a joint venture with a number of other municipalities. This joint venture is considered to be a separate reporting entity and has not been included within the financial statements of the City. The joint venture is as follows:

FirstPark

Kennebec Regional Development Authority (FirstPark) was formed in 1998 through an act of the Maine State Legislature. Its primary purposes according to the act were to strengthen the financial condition of local governments within the geographic territory of the Authority, while combining resources and sharing costs for meeting regional and economic development needs and challenges; to promote and develop infrastructure and programs for employment and economic development opportunities and other conditions to positively affect regional development. The intent was that the members would fund the start up costs and then all benefit from the tax revenues later on. There are currently 24 local governments who are members of the Authority, including the City of Gardiner, Maine. The Authority derives the bulk of its revenue from participants, but also receives some grant revenues from the State of Maine. In fiscal 2014, the City of Gardiner, Maine contributed \$32,261. However, the City receives a portion of the tax revenues generated, which amounted to \$14,247 in fiscal year 2014, for a net contribution of \$18,014. Additionally, the City of Gardiner is responsible for a percentage of the Authority's total debt outstanding at year end. As of June 30, 2014, the total debt outstanding equaled \$1,834,369, of which the City's share, based on real estate valuation, amounted to \$100,815. Complete financial statements may be obtained from Kennebec Regional Development Authority/FirstPark at P.O. Box 246, Oakland, Maine 04963.

NET POSITION

Net position represents the difference between assets and liabilities. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of bonds and capital leases payable and adding back any unspent proceeds. The City's net investment in capital assets was calculated as follows at June 30, 2014:

| | Governmental | Business-type |
|--|-------------------|------------------|
| | <u>activities</u> | activities |
| Capital assets, net of depreciation | \$ 14,065,609 | 11,171,010 |
| Bonds and notes payable | (6,232,257) | (3,715,599) |
| Add non-capital debt (IRP) | 301,892 | - |
| Capital leases payable | (103,800) | (37,489) |
| Unspent bond proceeds | 230,481 | |
| Total net investment in capital assets | \$ 8,261,925 | <u>7,417,922</u> |

FUND BALANCE

.

As of June 30, 2014, fund balance components consisted of the following:

| Total fund balance (deficit) | \$2 | ,791,905 | (947,757) | 1,081,863 | 2,926,011 |
|---------------------------------------|-----|--------------|--------------|--------------|-----------------|
| Total unassigned | 2 | ,170,022 | (947,757) | (21,412) | 1,200,853 |
| Total assigned | | 621,883 | | | 621,883 |
| FY12 loan balance – Capen Road | | 230,481 | - | | 230,481 |
| Video project | | 2,000 | - | - | 2,000 |
| Erosion control | | 15,500 | - | - | 15,500 |
| Paving | | 127,000 | - | - | 127,000 |
| Stormwater (Highland Avenue) | | 19,000 | - | - | 19,000 |
| Signage project phase 2 | | 9,180 | - | - | 9,180 10,000 |
| Book restoration | | 5,000 | - | - | 5,000 |
| Signage project phase 1 | | 3,022 | - | - | 3,022 |
| WIFI | | 2,500 | - | - | 2,500 |
| Window replacement | | 2,000 | - | - | 2,000 |
| Software | | 4,000 | - | - | 4,000 |
| Assigned for subsequent year's budget | | 202,200 | - | - | 202,200 |
| Assigned: | | | | | |
| Total restricted | | - | | 587,893 | <u>587,893</u> |
| Permanent funds | | - | - | 129,938 | 129,938 |
| Grants for private uses | | - | - | 35,185 | 35,185 |
| Grant for wellness | | - | - | 132 | 132 |
| Grants for development and planning | | - | - | 54,118 | 54,118 |
| Revolving loan funds | | - | - | 368,520 | 368,520 |
| Restricted: | | | | | |
| Total nonspendable | | - | . | 515,382 | 515,382 |
| Principal for permanent funds | | - | - | 307,399 | 307,399 |
| Long-term notes receivable | \$ | - | - | 207,983 | 207,983 |
| Nonspendable: | | | | 207 002 | 207.002 |
| | | <u>Fund</u> | <u>Fund</u> | <u>Funds</u> | <u>Total</u> |
| | | General | TIF | Governmental | |
| | | | | Other | |
| | | | • | A .1 | |

REQUIRED SUPPLEMENTARY INFORMATION

GENERAL FUND

The Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual – General Fund (Exhibit A-2) is information required by the Governmental Accounting Standards Board as required supplementary information. Comparative Balance Sheets (Exhibit A-1) is presented for additional analysis only.

The General Fund is the general operating fund of the City. All general tax revenues and other receipts that are not allocated by law or contractual agreement to another fund are accounted for in this fund. The fund pays general operating expenditures, fixed charges and capital improvement costs which are not paid through other funds.

CITY OF GARDINER, MAINE General Fund Comparative Balance Sheets June 30, 2014 and 2013

| | 2014 | 2013 | 3 |
|---|------------|-----------|-----------|
| ASSETS | | | |
| Cash and cash equivalents | \$ 1,739,5 | 952 1,962 | 2.94 |
| Receivables: | ,, | | |
| Taxes - current year | 392, | 226 11 | 1,70 |
| Taxes - prior years | - | | 3,14 |
| Tax liens - current year | | | 2,41 |
| Tax liens - prior years | 189,4 | | |
| Accounts receivables | 34, | 740 105 | 5,88 |
| Interfund loans receivable | 1,084, | 591 582 | 2,11 |
| Total assets | \$ 3,456,2 | 123 3,152 | 2,92 |
| LIABILITIES | | | |
| Accounts payable | 169,8 | 888 109 | 3.19 |
| Accrued payroll and related liabilities | 37,0 | | 5,08 |
| Taxes paid in advance | 10,0 | | 7,02 |
| Due to other governments | | | , 5,09 |
| Total liabilities | 226,2 | | |
| DEFERRED INFLOWS OF RESOURCES | | | |
| Unavailable revenue - property taxes | 438,0 | 000 435 | i.48 |
| Total deferred inflows of resources | 438,0 | | |
| FUND BALANCES: | | | |
| Assigned | 621,8 | 383 547 | 46 |
| Unassigned | 2,170,0 | | |
| Total fund balances | 2,791,9 | | |
| Total liabilities, deferred inflows of resources, and fund balances | 3,456,1 | | |

CITY OF GARDINER, MAINE Required Supplementary Information Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual - General Fund General Fund

For the year ended June 30, 2014

| | | | | Variance with final budget |
|--------------------------------------|--------------------|--------------|-----------|-------------------------------|
| | Bud Original | get Final | Actual | positive (negative) |
| | Unginal | Filld | Actual | (negative) |
| Revenues: | | | | |
| Taxes \$ | 7,880,536 | 7,880,536 | 7,866,206 | (14,330 |
| Licenses and permits | 19,000 | 19,000 | 25,616 | 6,616 |
| Intergovernmental | 881,994 | 881,994 | 891,602 | 9,608 |
| Charges for services | 52,212 | 52,212 | 61,890 | 9,678 |
| Unclassified | 114,167 | 114,167 | 120,180 | 6,013 |
| Interest earned | 6,000 | 6,000 | 5,429 | (571 |
| Total revenues | 8,953,909 | 8,953,909 | 8,970,923 | 17,014 |
| Expenditures: | | | | |
| Current: | | | | |
| General government | 1,077,584 | 1,135,084 | 971,247 | 163,837 |
| Welfare | 39,851 | 39,851 | 32,004 | 7,847 |
| Public safety | 1,624,126 | 1,624,626 | 1,513,455 | 111,171 |
| Public works | 1,729 <u>,</u> 527 | 1,997,968 | 1,559,471 | 438,497 |
| Community services | 375,060 | 375,060 | 355,896 | 19,164 |
| Education | 3,192,831 | 3,192,831 | 3,192,831 | - |
| County tax | 345,016 | 345,016 | 345,016 | - |
| Unclassified | 329,826 | 329,826 | 308,035 | 21,791 |
| Total expenditures | 8,713,821 | 9,040,262 | 8,277,955 | 762,307 |
| Excess (deficiency) of revenues over | | | | |
| (under) expenditures | 240,088 | (86,353) | 692,968 | 779,321 |
| Other financing sources (uses): | | | | |
| Use of fund balance | 221,025 | 221,025 | - | (221,025 |
| Use of carryforwards | - | 326,441 | - | (326,441 |
| Transfer from other funds | 118,751 | 118,751 | 118,751 | - |
| Transfer to other funds | (579,864) | (579,864) | (579,864) | - |
| Total other financing sources (uses) | (240,088) | 86,353 | (461,113) | (547,466 |
| Net change in fund balance | - | - | 231,855 | 231,855 |
| Fund balance, beginning of year | - | | 2,560,050 | |
| Fund balance, end of year \$ | i. | | 2,791,905 | |

*Debt service is budgeted in the department in which debt was incurred.

ALL OTHER GOVERNMENTAL FUNDS

.

CITY OF GARDINER, MAINE All Other Governmental Funds Combining Balance Sheet June 30, 2014

| | | Nonmajor Special Revenue Funds | Nonmajor Capital Projects | Nonmajor Permanent Funds | Total Other Governmental Funds |
|---|----|--------------------------------------|---------------------------------|--------------------------------|---|
| ASSETS | | | | | |
| Cash and cash equivalents | \$ | 397,578 | _ | 437,837 | 835,415 |
| Accounts receivable | T | 11,751 | 16,979 | - | 28,730 |
| Notes receivable, net of allowance | | , 207,983 | - | - | 207,983 |
| Interfund loans receivable | | 87,387 | 10,003 | - | 97,390 |
| Total assets | \$ | 704,699 | 26,982 | 437,837 | 1,169,518 |
| LIABILITIES AND FUND BALANCES Liabilities: | | | | | |
| Accounts payable | | 2,758 | 48,394 | - | 51,152 |
| Interfund loans payable | | 36,003 | - | 500 | 36,503 |
| Total liabilities | | 38,761 | 48,394 | 500 | 87,655 |
| Fund balances: | | | | | |
| Nonspendable | | 207,983 | - | 307,399 | 515,382 |
| Restricted | | 457,955 | - | 129,938 | 587,893 |
| Unassigned | | - | (21,412) | - | (21,412 |
| Total fund balances (deficit) | | 665,938 | (21,412) | 437,337 | 1,081,863 |
| Total liabilities and fund balances | \$ | 704,699 | 26,982 | 437,837 | 1,169,518 |

.

CITY OF GARDINER, MAINE All Other Governmental Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balances For the year ended June 30, 2014

| | Nonmajor Special Revenue Funds | Nonmajor Capital Projects | Nonmajor Permanent Funds | Total Other Governmental Funds |
|---|--------------------------------------|---------------------------------|--------------------------------|---|
| Revenues: | | | | |
| Intergovernmental \$ | 4,218 | 19,873 | - | 24,091 |
| Charges for services | 4,106 | - | - | 4,106 |
| Interest income | - | - | 3,805 | 3,805 |
| Other income | 113,156 | 14,559 | - | 127,715 |
| Total revenues | 121,480 | 34,432 | 3,805 | 159,717 |
| Expenditures: | | | | |
| Current: | | | | |
| General government | 64,852 | - | - | 64,852 |
| Welfare | 2,954 | - | - | 2,954 |
| Public safety | 10,845 | - | - | 10,845 |
| Community services | 47,396 | - | - | 47,396 |
| Unclassified | - | - | 500 | 500 |
| Debt service | 21,225 | - | - | 21,225 |
| Capital outlay | - | 52,908 | - | 52,908 |
| Total expenditures | 147,272 | 52,908 | 500 | 200,680 |
| Excess (deficiency) of revenues over (under) expenditures | (25,792) | (18,476) | 3,305 | (40,963) |
| Net change in fund balances | (25,792) | (18,476) | 3,305 | (40,963) |
| Fund balances (deficit), beginning of year | 691,730 | (2,936) | 434,032 | 1,122,826 |
| Fund balances (deficit), end of year \$ | 665,938 | (21,412) | 437,337 | 1,081,863 |

NONMAJOR SPECIAL REVENUE FUNDS

Nonmajor special revenue funds account for specific resources, the expenditure of which is restricted by law or administrative action for particular purposes.

| | CITY OF GARDINER, MAINE Nonmajor Special Revenue Funds Combining Balance Sheet June 30, 2014 | | | | | | | | | |
|-------------------------------------|---|---------------------------|-----------------------------|----------------------------|------------------------------|-------------------|----------|--------------------|---------------------|---------|
| | | 20 | 21 | 24 | 25 | 26 | 27 | 28 | 29 | |
| | | Revolving Loan Fund | Development and Planning | Public Safety Grants | School Reserve Officer | Private Grants | Wellness | Bradstreet Fund | Special Projects | Total |
| | | | | | | | | | | |
| ASSETS | | | | | | | | | | |
| Cash and cash equivalents | \$ | 397,578 | | - | - | - | - | - | - | 397,578 |
| Accounts receivable | | - | 4,400 | 3,245 | 4,106 | - | - | - | - | 11,751 |
| Notes receivable, net of allowance | | 207,983 | | - | - | - | - | - | - | 207,983 |
| Interfund loans receivable | | | 49,718 | | | 37,444 | 225 | <u>-</u> | | 87,387 |
| Total assets | \$ | 605,561 | 54,118 | 3,245 | 4,106 | 37,444 | 225 | | | 704,699 |
| LIABILITIES AND FUND BALANCES | | | | | | | | | | |
| Liabilities: | | | | | | | | | | |
| Accounts payable | | 406 | - | - | - | 2,259 | 93 | - | - | 2,758 |
| Interfund Ioans payable | | 28,652 | - | 3,245 | 4,106 | - | - | - | - | 36,003 |
| Total liabilities | | 29,058 | - | 3,245 | 4,106 | 2,259 | 93 | | - | 38,761 |
| Fund balances: | | | | | | | | | | |
| Nonspendable | | 207,983 | - | - | - | - | - | - | - | 207,983 |
| Restricted | | 368,520 | 54,118 | - | | 35,185 | 132 | | - | 457,955 |
| Total fund balances | | 576,503 | 54,118 | | - | 35,185 | 132 | - | | 665,938 |
| Total liabilities and fund balances | \$ | 605,561 | 54,118 | 3,245 | 4,106 | 37,444 | 225 | - | - | 704,699 |

CITY OF GARDINER, MAINE Nonmajor Special Revenue Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balances

| For the year ended June 30, 2014 | | | | | | | | | | | |
|---|----|----------|--------------|------------------------|-------------------------|---------------|----------|------------|---------------|------------------|--|
| | | 20 | 21 | 24 Public Safety | 25 School Reserve | 26 Private | 27 | 28 | 29 Special | <u>.</u> | |
| | Re | volving | | | | | | | | | |
| | | Loan | Development | | | | | Bradstreet | | | |
| | 1 | Fund | and Planning | Grants | Officer | Grants | Wellness | Fund | Projects | Total | |
| Revenues: | | | | | | | | | | | |
| Intergovernmental | \$ | - | - | 4,218 | - | - | - | - | - | 4,218 | |
| Charges for services | | - | - | - | 4,106 | - | ~ | - | - | 4,106 | |
| Other income | | 11,806 | - | - | - | 67,946 | 1,986 | 2,954 | 28,464 | 113,156 | |
| Total revenues | | 11,806 | - | 4,218 | 4,106 | 67,946 | 1,986 | 2,954 | 28,464 | 121,480 | |
| Expenditures: | | | | | | | | | | | |
| Current: | | | | | | | | | | | |
| General government | | 7,024 | 27,718 | - | - | - | - | - | 30,110 | 64,852 | |
| Welfare | | - | - | - | - | - | - | 2,954 | - | 2,954 | |
| Public safety | | - | - | 6,739 | 4,106 | - | - | - | - | 10,845 | |
| Community services | | - | 1,500 | - | - | 43,939 | 1,957 | - | - | 47,396 | |
| Debt service | | 21,225 | - | - | - | - | - | • • | - | 21,225 | |
| Total expenditures | | 28,249 | 29,218 | 6,739 | 4,106 | 43,939 | 1,957 | 2,954 | 30,110 | 147,272 | |
| Excess (deficiency) of revenues over (under) expenditures | | (16,443) | (29,218) | (2,521) | <u> </u> | 24,007 | 29 | ~ | (1,646) | (25,792) | |
| Net change in fund balances | | (16,443) | (29,218) | (2,521) | - | 24,007 | 29 | - | (1,646) | (25,792) | |
| Fund balances, beginning of year | | 592,946 | 83,336 | 2,521 | ·· • | 11,178 | 103 | - | 1,646 | 691,730 | |
| Fund balances, end of year | \$ | 576,503 | 54,118 | | - | 35,185 | 132 | - | - | 665 <i>,</i> 938 | |

...

NONMAJOR PERMANENT FUNDS

Nonmajor permanent funds are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the reporting government's programs.

The **Henrietta Johnson Fire Department Fund** of \$10,000 is a fund intended for the assistance and relief of sick or unfortunate members of the Gardiner Fire Department, former member(s), or their families.

Lucy Harriman Children's Fund holds \$20,000 of nonexpendable gifts to the City. This trust was established for the assistance of needy children in Gardiner.

Christmas Dinner Fund holds \$10,000 of nonexpendable gifts to the City. The purpose of this fund is to purchase groceries to provide Christmas dinners for the needy.

Gardiner Fire Department Fund holds \$10,250 of nonexpendable gifts to the City. The purpose of this fund is the same as the Henrietta Johnson Fire Department fund.

The **Cemetery Perpetual Care Fund** holds \$2,050 of nonexpendable gifts to the City. They were established by various donors for the ongoing care of City cemeteries from the income of the trust funds.

The **Isabel Harriman fund** of \$239,599 is for scholarships for deserving Gardiner area High School graduates to defray the cost of further vocational education.

All Other Funds hold \$15,500 of nonexpendable gifts to the City. The income generated from these various funds is to be used to help the poor and help maintain the City's parks, libraries and cemeteries.

· · ·

CITY OF GARDINER, MAINE Nonmajor Permanent Funds **Combining Balance Sheet**

| | | June | 30, 2014 | | | | | |
|--|--|--|-----------------------------|--|-------------------------------|----------------------------|-----------------------|---------|
| · · · · · · · · · · · · · · · · · · · | Henrietta Johnson Fire Dept. Fund | Lucy Harriman Children's Fund | Christmas Dinner Fund | Gardiner Fire Department Fund | Cemetery Perpetual Care | lsabel Harriman Fund | All Other Funds | Total |
| ASSETS | | | | | | | | |
| Cash and cash equivalents \$ | 120,308 | 21,845 | 11,624 | 20,251 | 2,109 | 243,373 | 18,327 | 437,837 |
| Total assets \$ | 120,308 | 21,845 | 11,624 | 20,251 | 2,109 | 243,373 | 18,327 | 437,837 |
| LIABILITIES AND FUND BALANCES | | | | | | | | |
| Liabilities: | | | | | | | | |
| Interfund loan payable | - | - | | | | 500 | | 500 |
| Total liabilities | | | | _ | | 500 | | 500 |
| Fund balances: | | | | | | | | |
| Nonspendable | 10,000 | 20,000 | 10,000 | 10,250 | 2,050 | 239,599 | 15,500 | 307,399 |
| Restricted | 110,308 | 1,845 | 1,624 | 10,001 | 59 | 3,274 | 2,827 | 129,938 |
| Total fund balances | 120,308 | 21,845 | 11,624 | 20,251 | 2,109 | 242,873 | 18,327 | 437,337 |
| Total liabilities and fund balances \$ | 120,308 | 21,845 | 11,624 | 20,251 | 2,109 | 243,373 | 18,327 | 437,837 |

.

CITY OF GARDINER, MAINE Nonmajor Permanent Funds Combining Statement of Revenues, Expenses and Changes in Fund Balances

| | | Henrietta | Lucy | | | | | | |
|----------------------------------|----|-----------------------|------------------------|---------------------|--------------------------------|-----------------------|--------------------|--------------|---------|
| | | Johnson Fire Dept. | Harriman Children's | Christmas Dinner | Gardiner Fire Department | Cemetery Perpetual | lsabel Harriman | All Other | |
| | | Fund | Fund | Fund | Fund | Care | Fund | Funds | Total |
| Revenues: | | | | | | | | | |
| Other revenue | \$ | - | | - | - | - | - | - | - |
| Investment income | | 1,046 | 190 | 101 | 176 | 18 | 2,115 | 159 | 3,805 |
| Total revenues | | 1,046 | 190 | 101 | 176 | 18 | 2,115 | 159 | 3,805 |
| Expenditures | | - | - | - | - | - | 500 | - | 500 |
| Total expenditur | es | - | - | - | - | - | 500 | | 500 |
| Net change in fund balances | | 1,046 | 190 | 101 | 176 | 18 | 1,615 | 159 | 3,305 |
| Fund balances, beginning of year | | 119,262 | 21,655 | 11,523 | 20,075 | 2,091 | 241,258 | 18,168 | 434,032 |
| Fund balances, end of year | \$ | 120,308 | 21,845 | 11,624 | 20,251 | 2,109 | 242,873 | 18,327 | 437,337 |